SOLAR OVERLAY ZONING ORDINANCE

Presented to Contra Costa County Municipal Advisory Committees

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Contra Costa County Department of Conservation and Development

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Today's Presentation

- Contra Costa County's work on climate action
- Review of Clean Energy Potential Study
- Recommended Solar Overlay Ordinance



CLIMATE ACTION PLAN

August 2019

Why Have a Climate Action Plan?

- Better air quality/reduce pollution emissions
- Improve community health and promote health equity
- Adapt to climate change impacts
 Rising sea levels, including waterfront and Delta
 - More extreme heat events
 - Drought
 - Fire
 - Less fresh water
- Meet State environmental requirements
- Other benefits, including:
 Enhanced quality of life

 - Lower energy bills
 - Support local economy



Clean Energy – 2015 Climate Action Plan Goals

| Strategy # | Action | Performance Target | GHG Reduction | Department(s) |
|----------------------|--|------------------------------|---------------|------------------|
| | | | | |
| RE 1: Alternative | Promote installation of | New homes with solar | 2020: 8,280 | Conservation and |
| Energy Installations | alternative energy facilities on homes and businesses | | 2035: 14,840 | Development |
| | | Existing homes with solar | | |
| | | New businesses with solar | | |
| | | Existing businesses with | | |
| | | solar | | |
| | | kW supplied by PG&E Green | | |
| | | Tariff program | | |
| RE 2: Alternative | Promote installation of | MW solar installed at public | 2020: 270 | Conservation and |
| Energy Facilities | alternative energy facilities | facilities in unincorporated | 2035: 630 | Development, |
| | on public land | area | | Public Works |
| RE 3: Alternative | Lower barriers to entry for | n/a | Supportive of | Conservation and |
| Energy Financing | the installation of | | overall | Development |
| | alternative energy systems | | reductions | |

County General Plan Update



- First update in 30 years
- Governs land use
- Incorporate new requirements for health, sustainability, resiliency, environmental justice, and more
- Meetings ongoing
- Scheduled to be adopted by December 2020
- envisioncontracosta2040.org/



Envision Contra Costa



ENVISION CONTRA COSTA 2040

Climate Action Plan Update

Climate Action Plan Update

- Part of General Plan update.
 - Will integrate with multiple sections of General Plan.
- Extends and expands strategic Greenhouse gas reduction plan.
- Consistent with new regulations.
- Should be complete by end of 2020.

| Land use and growth management | Equity and prosperity |
|--------------------------------------|--------------------------|
| Transportation and circulation | Environmental justice |
| Conservation and open space | Multiple other topics |



CLEAN ENERGY POTENTIAL STUDY

August 2019

Clean Energy Potential Study - 2018

• Purpose:

- Identify how much clean energy (solar, wind, biomass, biogas) can be generated within Contra Costa County, how much that might cost, and constraints and tradeoffs
- Look at options to update current policy and zoning to facilitate development of more renewable energy, while remaining mindful of planning considerations and trade-offs
- \$49,000 grant from California Strategic Growth Council
- Study prepared by the Cadmus Group
- Explored opportunities to develop community wind and solar projects in Bay Point, Rodeo, and North Richmond
- Seven cities contributed funding and received assessments of potential solar resources in their jurisdictions



Key Findings

- Anywhere from 50% to 83% of total energy used in the County could be generated here, looking only at technical potential.
- Potential solar energy generation is split between existing rooftops and parking lots in developed areas, and undeveloped "greenfield" parcels in rural areas.
- Solar generation on undeveloped parcels is more cost-effective, but involves tradeoffs with other priority land uses, such as agriculture and open space.



Technical Potential for Clean Energy in Contra Costa County

| Туре | | MW Capacity | | Annual MWh | |
|---------|------------------------------------|-------------|-------|------------|-----------|
| | | Low | High | Low | High |
| Solar | Rooftops | 1450 | 2600 | 2,290,000 | 4,100,000 |
| | Parking Lots | 180 | 530 | 280,000 | 840,000 |
| | Unlikely to be Developed | 120 | 310 | 190,000 | 490,000 |
| | Agricultural Land with Constraints | 760 | 970 | 1,200,000 | 1,530,000 |
| | Total Solar | 2,510 | 4,410 | 3,960,000 | 6,960,000 |
| Wind | Total Wind | 35 | 35 | 76,700 | 76,700 |
| Biomass | Agricultural | 3 | 6 | 24,100 | 48,200 |
| | Wood Waste | 6 | 26 | 48,000 | 192,000 |
| | Landfill | 62 | 78 | 460,000 | 580,000 |
| | Total Biomass | 71 | 110 | 531,000 | 821,000 |
| Biogas | Food Waste | 1.5 | 1.8 | 10,000 | 13,200 |
| | Waste Water | 1.7 | 2.0 | 12,400 | 15,200 |
| | Landfill Gas: | 11 | 14 | 83,400 | 104,200 |
| | Total Biogas | 14 | 18 | 107,000 | 133,000 |
| | Grand Total | 2,600 | 4,600 | 4,674,000 | 7,990,000 |



Putting Renewables in Context

- 250 households can be served by 1 Megawatt (MW) of solar Photovoltaic (PV) in California.
- It typically takes 7.5 acres to create 1 MW of solar.
- It would take over 150 typical rooftop installations to produce the same output as a typical 1 MW (7.5 acre) wholesale solar project.
- Solar costs dropped 60-80% between 2009 and 2016, according to the National Renewable Energy Labs.
- The International Renewable Energy Agency forecasts that costs for solar and wind electricity will continue to fall by 59% and 26%, respectively between 2015 and 2025.



Opportunities for Ground Mounted Solar in Contra Costa County

Land considered potentially suitable for ground mounted solar installations

August 2019



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The Study Balances Land Use and Development Interests

Appendix D: Cartography

| Maps 1-8 | Locate areas with significant acreage potentially suitable for large-scale, ground-mounted solar |
|------------|--|
| Maps 9-19 | Examine less constrained agricultural areas in eastern part of County |
| Maps 20-24 | Maps of land potentially suitable for solar installations, after removing land with high agricultural value |

Example ULUTBD Highway Cloverleaf Potential Solar Site

Parking lots, and 'urban land unlikely to be developed' (ULUTBD*)



Parking Lots

ULUTBD * Land in an urban area with limited development potential for jobs or housing, while still being potentially suitable for solar installations.



Land Use Considerations for Commercial Solar Projects





Proposed Solar Overlay Ordinance

- Allows development of ground-mounted solar projects, the energy from which will be sold for commercial purposes.
- Requires a land use permit.
- Permit will be reviewed every five years to certify the facility is in compliance with all permits and other requirements
- Ground-mounted projects cannot exceed 25 feet in height
- Roof-mounted projects cannot exceed four feet in height above the roof
- Must include a reclamation plan in the event the project is no longer operational

